

Safer Leeds Executive Annual Report 2021/22



Contents

Foreword from Cllr Debra Coupar	3
Our Community Safety Partnership (CSP)	3
What are the statutory obligations?	4
Our Shared Priorities	4
Governance	4
Silver Delivery Boards	4
Our work in Communities	5
Updates against our 'Key Deliverables'	6
Shared Priority 1 - ASB and Public Order	6
Public Spaces Protection Orders (PSPOs) – Vehicle Nuisance	10
Community Trigger	11
Shared Priority 2 - Domestic Violence and Abuse	12
Operation Encompass	13
Domestic Homicide Reviews	13
Shared Priority 3 - Hate Crime	14
Shared Priority 4 - Illicit Drugs and Substance Use	15
Shared Priority 5 - Offending Behaviours	17
Shared Priority 6 - Organised Crime and Street Gangs	19
Shared Priority 7 - Exploitation and Radicalisation	22
Shared priority 8 - People with multiple needs (Street Users and Sex Workers) ..	23
Shared Priority 9 - Violence and Sexual Crime	27
Additional Partnership Activity	28
West Yorkshire Combined Authority	28
Leeds City Centre	28
Counter Terrorism	29
Leedswatch	30
Leeds Crime Reduction Network	30

Foreword from Cllr Debra Coupar



Welcome to the annual update from the Safer Leeds Community Safety Partnership (Safer Leeds Executive) against the Safer, Stronger Communities: City Plan (2021-2024). The report provides an overview of partnership working that has taken place in the last 12 months to address community safety related issues across the city.

In November 2021, after consulting and seeking feedback from a diverse range of statutory, non-statutory, third sector and community-based partners and stakeholders, coupled with an intelligence needs assessment, we set out a new three-year plan. The plan outlined nine key shared priorities and detailed a range of key deliverable actions, an update on which forms the main update in this report.

Leeds has a long history of partnership working to address community safety, and the Safer Leeds Community Safety Partnership (Safer Leeds) continues to evolve with a strong commitment to making sure people are safe in the city and feel safe through the delivery of effective outcomes for people and communities.

Our Community Safety Partnership (CSP)

The Safer Leeds Executive is the city's Community Safety Partnership which has a responsibility for holding partners to account in keeping communities in Leeds safe by tackling crime and disorder.

It is a multi-agency group established under the Crime and Disorder Act 1998. The Partnership approach is built on the premise that no single agency can deal with, or be responsible for dealing with, complex community safety issues and that these issues can be addressed more effectively and efficiently through working in partnership.

Partners that contribute to our CSP are:

- Leeds City Council (LCC)
- West Yorkshire Police (WYP)
- West Yorkshire Fire & Rescue Service (WYFRS)
- The Probation Service
- Health
- HMP Leeds
- Voluntary and Community Sector (from the Leeds Crime Reduction Network)
- West Yorkshire Combined Authority
- Elected councillor with the Executive portfolio for Community Safety and two other locally elected councillors, drawn from membership of the West Yorkshire Police and Crime Panel

What are the statutory obligations?

The statutory obligations placed on the partnership are to:

- establish a strategic group to direct the work of the partnership
- regularly engage and consult with the community about their priorities
- set up protocols and systems for sharing information
- analyse a wide range of data, including recorded crime levels and patterns to identify trends and priorities
- set out a partnership plan and monitor progress
- produce a strategy to reduce re-offending
- undertake domestic violence homicide reviews
- work closely alongside the Combined Authority to take each other's priorities into account and in particular support the delivery of the Mayor's Police and Crime Plan.

Our Shared Priorities

The Safer, Stronger Communities: Leeds Plan 2021 – 2024 sets out the strategic direction for the Safer Leeds Executive to hold the partnership to account for keeping communities safe.

The plan was approved at Council Executive Board in November 2021 and delivery of the priorities and objectives within it commenced with organisations from across the whole Community Safety Partnership working across the following nine thematic shared priorities that negatively impact on people and places:

- 1) ASB and Public Order
- 2) Domestic Violence and Abuse
- 3) Hate Crime
- 4) Illicit Drugs and Substance Use
- 5) Offending Behaviours
- 6) Organised Crime and Street Gangs
- 7) Exploitation and Radicalisation
- 8) People with multiple needs (Street Users and Sex Workers)
- 9) Violence and Sexual Crime

Governance

Silver Delivery Boards

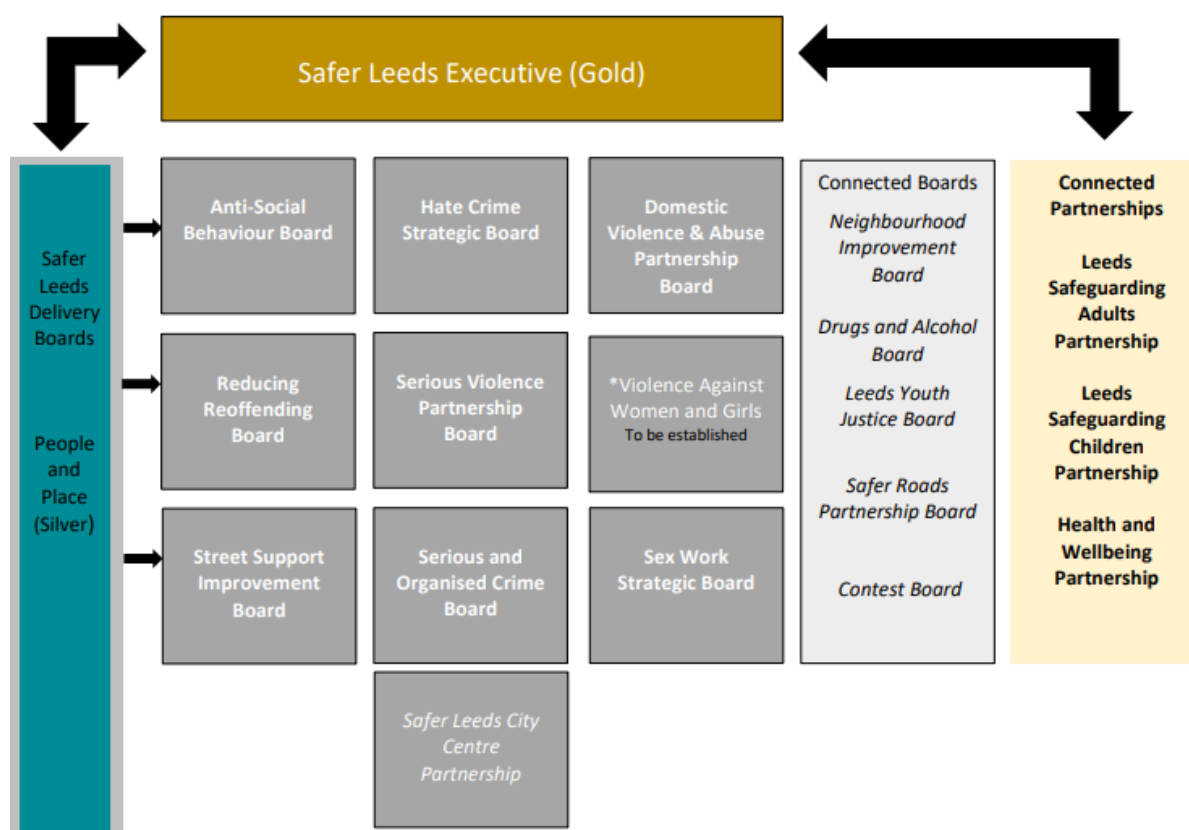
To support and manage the delivery of the priority themes in the Safer, Stronger Communities: City Plan, the Safer Leeds Executive (Gold level strategic board) oversees a range of accountable Silver Boards. Each of the following boards is chaired by a member of the Safer Leeds Executive reporting on progress, risks or threats as part of their duties.

- Anti-Social Behaviour (ASB)
- Domestic Abuse Local Partnership Board
- Hate Crime Strategic Board
- Reducing Reoffending Board
- Violence Against Women and Girls Board

- Serious Violence & Organised Crime Board (merged in September 2022)
- Sex Work Strategic Board
- Safer Leeds: City Centre Partnership Board
- Leeds Street Support Board
- Modern Slavery Board

Implementation Framework

To support and manage the delivery of this Safer, Stronger Communities: City Plan, Safer Leeds Executive has undertaken a review and refreshed its governance and accountability arrangements including:



Our work in Communities

We recognise that our partnership approach in Leeds needs to be flexible, intelligence-led and agile to respond to the needs and demands of different (and often complex) community safety issues which can present in different ways across the city.

In support of this approach, both the Communities Team and the Safer Leeds Team were merged in 2021 to create the Safer Stronger Communities Team allowing a more streamlined, integrated and effective response to the presenting community safety issues across the city.

We are enhancing existing, and developing new partnerships, in communities to improve outcomes and strengthen relationships with our statutory and third sector partners, community groups and delivery services. Examples of such working arrangements includes efforts to address supporting victims of domestic abuse, safely supporting victims and encouraging the reporting of hate crime, education around the Far-Right extremism, developing youth projects focused on reducing the risk of child criminal exploitation and

serious youth violence and supporting partnership responses to localised anti-social behaviour.

The community safety partnership is also supporting the wider locality working and priority neighbourhood agenda. Community safety will be a core component in developing Local Area Plans (LAPs) which will articulate Community Committee and Priority Ward Core activity programmes, which will feed into the Neighbourhood Improvement Board Delivery Plan.

Updates against our 'Key Deliverables'

To focus our shared priorities, we set out a range of 'key deliverables'; progress against these is as follows:

Shared Priority 1 - ASB and Public Order

Leeds has an Anti-Social Behaviour (ASB) Partnership Silver Board that co-ordinates a sustainable, strategic, and tactical partnership response to reduce the impact of anti-social behaviour in the district. It aims to ensure all the relevant authorities; third sector organisations and community groups are working towards making Leeds a safer place.

Aligned to the principles of the Leeds ASB Strategy, the group ensures there is an effective response to Anti-Social Behaviour in Leeds which seeks to combine an approach focusing on early intervention and prevention as well as enforcement tactics. The work of the Board is co-chaired by an elected member and is targeted and intelligence-led; steered by up-to-date information, hot spot locations and ASB types.

Key Deliverable 1 - Prevention and Early Intervention ~ enhance operational working between Leeds Anti-Social behaviour Team and Youth Justice Service by using an intelligence led approach to identify, support and divert young people away from the Criminal Justice System. Examine and improve referral pathways at an early stage to address factors which contribute to anti-social behaviour, working closely with existing programmes, linking in with Early Help Hubs.

We have significantly improved our linkages with Youth Justice Service (YJS) colleagues and are jointly in the process of reviewing and updating joint practice guidance to help us work together more effectively. There have been some challenges however, particularly in a Court setting, with different agency perspectives about how best to deal with children in breach of injunctions in a way which is true to child-first principles, whilst protecting the public from harm. We are seeking guidance on these issues and will learn from practice in other areas.

An example of joint activity funded through the CSP is the Parents and Children Together (PACT) programme, which tackles the issue of adolescent to parent violence. Violence within the home was identified as a common route into the justice system for many children and the PACT programme was designed to work with parents (mothers) and children affected, giving them the support, confidence and skills they need to deal with the drivers behind this behaviour and develop more positive communication in the family home. The PACT programme has been running very successfully for several years, with 9 mothers having recently completed the most recent cohort in October 2022 and here is feedback from one of the parents:

'I wanted to say a huge THANK YOU for the PACT course and your leadership of it, plus the laughs we had along the way. For the first time I felt the difficulties my family have experienced over the years were truly acknowledged and I felt supported both by yourselves and the other mums/carers. I hope this valuable programme will continue and offer support to other parents out there who are really struggling'.

Also funded through the CSP is the 'BeSmart' programme, an eight-week programme designed for children at risk of involvement in the justice system or subject to an Out of Court Disposal. The programme allows the children to explore new ways of thinking and make positive choices in their lives. Each session starts with the children cooking some food and working towards their food hygiene certificate. Each session then focusses on a key skill, such as staying safe on social media, healthy relationships or improving communication and teamwork skills. The last session is run in partnership with Street Doctors and teaches the children practical skills on what to do if someone is injured.

Key Deliverable 2 - Targeted Responses ~ reduce the impact of anti-social behaviour on communities by targeting 'hotspot' areas. Facilitate and support co-ordinated, multi-agency approaches at a local level and increase targeted operations with Safer Stronger Communities partners during peak months.

Work in our 'hotspot' areas is intelligence-led, mainly identified by an increased volume in the calls for service to the Police, Leeds City Council and our partner organisations. Bringing together collective intelligence, we work as a partnership to tackle the often-challenging issues presented in an area using the West Yorkshire Police problem-orientated policing model of Scanning, Analyse, Response Assess (SARA).

This targeted approach is used to address community problems and crime and seeks to identify and overcome the underlying causes of crime or community issues, instead of treating the symptoms. This model has been utilised by partners in Halton Moor to give local people, with support from a wide range of stakeholders, a say in identifying and addressing the problems that affect their community. This approach has been applied in Halton Moor, further to which a Neighbourhood Improvement Partnership Model has been developed to maintain the good partnership work in the area.

SARA Case Study: Halton Moor Neighbourhood Improvement Partnership.

This partnership has been developed to reduce the impact on the community relating to nuisance and anti-social behaviour perpetrated by young people. We have developed and implemented a problem-solving plan regarding youth nuisance in Halton Moor. This is a partnership-based plan utilising the "task and finish" process for each area of work identified.

There are currently 4 ongoing task and finish groups. The plan follows the SARA model. It is focussed on young people within the community being diverted away from anti-social behaviour by offering alternative positive engagement around health and wellbeing, skills, employment opportunities and extended leisure options.

Addressing Seasonal Peaks in Anti-Social Behaviour

As is the case with many large towns and cities, Leeds experiences fluctuations in reported anti-social behaviour at certain times of the year. Two of the 'peak' times are periods around Halloween/Bonfire Night and Fresher's Week when we see a large influx of students into the city.

Halloween/Bonfire Night – to minimise anti-social behaviour during this period, regular meetings have been held to develop multi-agency operational responses, including developing and implementing diversionary activities across the city. We work closely as a partnership with key stakeholders such as Youth Services on the evenings surrounding and including bonfire night.

Additionally, we have a dedicated officer working at Elland Road Police Station, some of the work entailed preparing a warning notice, completing background checks using the Local Authorities systems for people who were arrested for offences. The work also involved supporting case management by updating cases with live information and making direct contact with colleagues in the Environmental Team around youths stockpiling items.

Dedicated Response to Noise Nuisance – DS1

Leeds is home to 5 Higher Education Institutions, and host to circa 90,000 students. To minimise complaints about student-related anti-social behaviour in Leeds, the 'DS1' dedicated service was introduced in February 2022, which is funded by the two main universities in the city, University of Leeds, and Leeds Beckett University to provide faster response to noise nuisance and improved customer journey within the areas which are densely populated by student residents. As a headline on how this service is performing, the following information and data relates solely to the work of DS1, and the area of operation, which is essentially Inner North West Leeds (North of the inner Ring Road) and parts of Kirkstall Ward (Inner West).

Since the implementation of the Dedicated Service (DS1) in February 2022, Leeds City Council has experienced an overall reduction in calls to service from within the Dedicated Service Area. The reduction equates to 37% (between February 2022 and October 2022, when compared with the same period in 2021). There are various factors within this reduction, however, having a highly visible and effective noise service, which dovetails into the work of LASBT operational teams, and The University codes of conduct is seen to be having a significant positive impact in driving down complaints of noise nuisance in the Dedicated Service area.

During the period between July 2022 and the start of November 2022, which traditionally sees the return of the student population, "freshers" period and various festivities such as Halloween and Bonfire night, we experienced an increase in calls to the noise nuisance line as would be expected at this time of year. This is consistent in the academic year and responses are forward planned, throughout this period, 95% of all calls identified as requiring officer response have received one, and this was as high as 98% in September 2022 which is a peak month. Figures for 2021 show that the number of calls identified as requiring attendance that were attended at some points was as low as 70%.

Central to any effective response service is the quality of the call handling process. As well as being a key interface with customers wanting to access the service, it's also where requests for service can be assessed and triaged, priority calls identified, whilst non-priority calls or calls not needing a council response can be signposted to the most relevant agency or organisation. Data suggests that the triage facility within Leeds Watch may be responsible for a 5%-10% reduction in overall calls to service due to the more robust handling and triage assessment process, ensuring that officers only attend meaningful calls where needed, and educating customers in terms of other agency involvement and their use of the out of hours noise service. As the triage call back is taking place quicker, we are engaging with more customers, and identifying calls quicker that do not require attendance, which then ensures resources are deployed where they are most needed.

Leedswatch triage facility has significantly improved their call back response time. This is measured as the time between call received, and the time of the triage call to verify the details of the call, ensure that the noise is ongoing, and discuss any threat or risk involved. The service standard citywide is for the call back to be within 2 hours. In some months the improvement has been registered at 70% quicker than the corresponding month in 2021. For instance, October 2022 the average triage response time was 17 minutes compared with 56 minutes in October 2021

DS1 Response Officer response times have also seen huge positive improvements. Response times are measured from the point of the call being received at Leedswatch, to DS1 Response Officers attending site. On average, between February and October 2022, there has been a 45% reduction in response time compared to the same period in 2021.

For example.

Feb 14th, 2021 – Nov 1st, 2021. The combined response time average for the dedicated service area was 63 minutes.

Feb 14th, 2022 – Nov 1st, 2022. The combined response time average for the dedicated service area was 36 minutes.

DS1 response officers will engage with individuals accused of anti-social noise and will resolve issues whilst on site. Due to the improved call back and response times, officers are intervening early, often before issues escalate and are issuing advice that is heeded. This ensures that unacceptable noise is kept to a minimum and has an impact on repeat complaints to the same address.

Key Deliverable 3 – Problem-solving ~ further develop and embed community-based applications to address ASB, enhancing work with targeted communities through a multi-agency approach to reduce risk, threat and harm

- i. address arson and nuisance fires***
- ii. address concerns around motorcycle/quadbike related anti-social behaviour***

Arson and Nuisance Fires

The area based Anti-Social Behaviour Teams receive the daily calls for service log from West Yorkshire Police for arson and nuisance fires. The teams then engage with the Neighbourhood Policing Team to look at the best way of addressing the behaviour to ensure it is not repeated and offer learning.

West Yorkshire Fire and Rescue Service attend our Anti-Social Behaviour Silver Partnership and following the last meeting where the rise in secondary arson was discussed, we are looking at working closely on a problem-solving plan.

Motorcycle/quadbike related anti-social behaviour

Motorbike ASB and criminality is a priority issue in Leeds. West Yorkshire Police (Leeds District) Off-Road Bike Team has recently reviewed its tactical intervention plan. To support this work, Safer Streets Funding (SSF) has been secured by West Yorkshire Police and Operation ASHFIELD has now been launched in the city. To date on Op Ashfield, there have been six weekly days of action since 7th October 2022. Four of the six have been focused on live time calls, or officers have been directed due to recent information and intelligence. The remaining two have focused specifically on the East and South of Leeds; operations are also planned for West and Northwest Leeds. These focused operations have led to some good outcomes, not only for vehicle-related offences, but also weapons and drug-related offences.

Additionally, Op ASHFIELD will be committed to following up on intelligence post-incident to identify offenders, as in many of these specific circumstances there are still legal powers to deal with individuals robustly and seize the vehicles they use. The Vehicle Nuisance PSPO has been approved by the Safer Leeds Executive and will be launched in the coming months.

To divert young people away from motorcycle ASB in Seacroft, a community-based project has been established enabling them to still focus on their motorcycle passion, in a safe and positive environment. The project is run by local people and is jointly funded from the Inner East Community Committee and Safer Streets Fund and offers young people the opportunity to learn mechanics skills, and to ride motorcycles safely and legally. The project has been very popular and 15 young people have consistently engaged, which is currently the groups maximum capacity.

Public Spaces Protection Orders (PSPOs) – Vehicle Nuisance

The Safer Leeds Executive has recently endorsed a PSPO to control vehicle nuisance. Whilst currently there are existing powers to deal with some of the more serious behaviours covered by the proposed prohibitions, the PSPO will establish effective boundaries to person(s) causing anti-social behaviour specifically through the misuse of a motor vehicle. The order will allow Police Officers and Police Community Support Officers (PCSO's) to act against a person where their behaviour is "anti-social" as defined with the Crime and Disorder Act 1998, yet just falls short of committing offences under Section 59 Police Reform Act and other Road Traffic offences.

Implementation of the PSPO will ensure that Leeds City Council and West Yorkshire Police can act against persons who, by their behaviour, cause a detrimental effect on the quality of life of those in the locality for the issues highlighted throughout this report.

Community Trigger

A community trigger is an anti-social behaviour case review where a customer or representative request their case to be reviewed in circumstances where it meets the locally agreed threshold. In Leeds, the threshold is three reports of anti-social behaviour in the last six months. The last report must have been made within a month of the incident happening. The team may also investigate a report if it includes any of the following:

- continuous antisocial behaviour
- suffering from harm from antisocial behaviour
- concern over how your antisocial behaviour report has been dealt with

The aim is to give victims and communities the right to request a review of their case and bring agencies together to take a joined up, problem solving approach to review the case in partnership and the work undertaken to date and to assist in developing a solution if the ASB is continuing.

The Community Trigger process in Leeds was reviewed and several improvements were made including streamlining and simplifying the Community Trigger/anti-social behaviour review process. This ensures the management of this statutory obligation is efficient and effective, ensuring victims of anti-social behaviour have recourse to effective case review arrangements.

This new process now ensures that any request for a Community Trigger is dealt with in a timely manner and victims of anti-social behaviour are made aware of the full process. The Leeds model is now viewed as best practice within West Yorkshire.

Whilst the process used to be solely managed by Leeds City Council, it is now well-supported by West Yorkshire Police and other agencies. We are exploring ways to improve it further including links with registered social landlords who have completed training sessions to ensure that they are accountable and responsive.

We are committed to focusing on long term solutions by addressing the underlying factors that drive anti-social behaviour, especially around young people and adapting our way of working around a trauma informed approach. We are in the process of developing a more effective multi-agency response when a young person is referred through to our service, ensuring we optimise opportunities to work with young people and divert them from causing or being at risk of causing anti-social behaviour.

Shared Priority 2 - Domestic Violence and Abuse

Reducing the prevalence and impact of domestic violence and abuse remains a priority for this partnership. Demand for services remains high and there are increasing numbers of cases with greater risk and complexity.

The introduction of the Domestic Abuse Act 2021 has placed a statutory duty on the Local Authority to provide support in safe accommodation for victims-survivors and their children. LCC is supported in delivering this duty by the Domestic Abuse Local Partnership Board (DALPB) - a multi-agency group who all have a role to play in tackling domestic abuse.

Further to this, the partnership is committed to a holistic response to domestic abuse and is developing a wide-reaching strategic approach to support the ongoing partnership activity.

Over a 12-month rolling period, the Police are reporting a 10 - 12% increase in reported domestic violence and abuse incidents, which mirrors the national trend of increased incidents and reporting. Linked to this increased demand the work of the Front Door Safeguarding Hub and seen an increase in the need for support for victim/ survivors who are in exceptionally high-risk circumstances. The partnership has worked over the last 12 months to develop more than 6,000 multi-agency safety plans for high-risk victims of Domestic Violence and Abuse.

Key Deliverable 1 - Complete a local comprehensive needs assessment and a refreshed DVA strategy as part of the new statutory requirements ~ specifically working with housing providers to ensure timely availability and suitable accommodation and place-based support for DVA victims.

The new statutory requirements have been fully implemented including a Domestic Abuse Local Partnership Board, a needs assessment, and a new Support in Safe Accommodation Strategy. Additional support in safe accommodation has been commissioned and the first years return on performance has recently been submitted to the Home Office.

The Needs Assessment identified several settings where additional support could be provided. As a result of this and funding received from central government, additional support is now available within safe accommodation. This includes more support in refuge settings, including extra workers to support children and young people, domestic abuse support workers based in supported housing projects so that those people can access support. A new Sanctuary Support Scheme has been launched that provides support to those people who are able to remain in their homes. The early feedback from service providers is that this is increasing the safety of victims-survivors and their children.

Key Deliverable 2 - Actively engage with providers of services to children and young people who are living in abusive households ~ to fully recognise them as victims in their own right and provide the right support at the right time.

Strategic work has taken place with Children's Services and the Leeds Safeguarding Children Partnership (LSCP) to review how the needs of the child are met both through the Front Door arrangements and through wider partnership structures. The LSCP has presented the finding of an enquiry to support this work and partners are working to address several of the findings that are relevant to this issue. In addition, partners have successfully bid for Ministry of

Justice funding to support a young person's Independent Domestic Violence Advocate at the Front Door and additional services for children and young people have been commissioned both in the refuge arrangements and through specialist housing providers who work with young people.

Operation Encompass

When a child is present during a domestic violence and abuse incident, Leeds successfully delivers the Operation Encompass model which notifies schools and therefore ensures the school can support the child and their family. The Partnership has been working to improve this process by looking at a digitised solution to ensure that schools receive information quickly enabling them to support children and their families.

Whilst the partnership has made progress over the last 12 months, it is recognised that this is a developing area of work and domestic violence and abuse partners are ambitious to amplify the voice of the child and young person in the development of support services for children, young people and their families who have experienced domestic violence and abuse.

Key Deliverable 3 - Enhance the offer of support to perpetrators of domestic abuse through service improvement, workforce development and identifying opportunities to develop specialist projects ~ to ensure more perpetrators are supported and the risk/ harm caused by them is reduced.

Partners continue to develop this area of work recognising that a perpetrator strategy is expected from the Government. Leeds has developed our engagement with perpetrators of domestic abuse through the Integrated Offender Management arrangements and a commissioned service, Change Grow Live, to ensure that there is closer communication and co-ordination of the measures that are put in place for individuals to reduce their offending. Early indications are that having a coordinator worker at the Front Door Safeguarding Hub is supporting more contact with perpetrators and supporting them to engage in reducing re-offending programmes. It is expected that due to the success of this role the projects will be extended. Workforce development activity including training and briefings for staff including an online West Yorkshire-wide event in relation to the 8 stages of Domestic Homicide. Further work is planned with other agencies as part of the new refresh of the partnership workforce development offer.

Finally, as part of the development of the new Domestic Violence and Abuse Community Strategy, partners aim to have a focus on reducing preparator risk and supporting behaviour change. This work will take place in conjunction with the Government's Perpetrator Plan and further information on this area of work is expected over the next 6 months.

Domestic Homicide Reviews

By virtue of Section 9 of the Domestic Violence Crime and Victims Act (2004), Safer Leeds (as the local CSP) has a statutory responsibility to commission Domestic Homicide Reviews (DHRs).

The primary purposes of DHRs are to:

- Identify any lessons to be learned about the way in which local practitioners and agencies work to safeguard victims, and identify how agencies will respond to these lessons; and

- Improve intra and inter-agency working to improve service responses for all domestic violence victims and their children, to prevent further domestic homicides.

The Safer Leeds Executive (SLE) is responsible for commissioning Domestic Homicide Reviews (DHRs) when the criteria are met. The Chair of the CSP has oversight of the reviews which are coordinated by the Council's Safer and Stronger Communities Team, who then communicate the findings and disseminate lessons learned, with partners, across the workforce. This is a rolling programme of work the Safer Leeds continues to work to complete the DHR's and share learning by working with the Leeds Safeguarding Boards.

Shared Priority 3 - Hate Crime

A hate crime is any criminal offence which is perceived by the victim or any other person, to be motivated by a hostility or prejudice based on a person's: Disability, Gender Identity, Race, Religion or Sexual Orientation.

Anyone can report a hate crime and/or incident directly to the Police or via Leeds City Council's hate incident reporting centres. Reports can also be made to third party reporting providers including Stop Hate UK, the Community Safety Trust (CST), Tell MAMA, MESMAC and United Response. Reports can also be made via the Police funded website TrueVision.

Key Deliverable 1 - increase the reporting of hate crime by making it easier for those affected to report, and increasing victim confidence ~ Improve third party reporting in schools and explore opportunities to increase and strengthen hate crime reporting centres in a range of community-based settings, educational establishments, and businesses; by focussing on the settings that have proven to be high-risk environments for hate crime.

The benefits of using the Community Multi Agency Risk Assessment Conference (MARAC) approach have been actively promoted to all partners including those within LCC, third sector support networks, WYP, Victim Support and Stop Hate UK. This approach helps to increase effectiveness of service delivery and creates a better understanding of all partners responsibility in supporting victims and combatting those who perpetrate hate crime.

A new process for reporting hate incidents in schools in partnership with Stop Hate UK with an enhanced wrap around support and information package has recently been introduced. This will provide a more streamlined and accessible process for both students and teachers that will increase confidence in reporting. In addition, further work is taking place to refresh the support and training offer to hate crime reporting centres, as well as establishing a new cohort of key third party reporting and signposting centres in key localities where we know there is a need to improve accessible means of reporting. This work is being monitored by the Hate Crime Strategic Board.

Key Deliverable 2 - Prevent hate crime by tackling the beliefs and attitudes that can lead to hate ~ Undertake city wide targeted campaigns in line with #LeedsNoPlaceForHate, including messages around 'Upstanders not Bystanders', urging people to stand with those who have experienced hate crime, as well as providing practical tips on reporting, sense of reassurance, solidarity and unity

Hate Crime Awareness week was delivered in conjunction with partners including West Yorkshire Police and the Third Sector, and plans are in place to highlight hate crime prevention during Islamophobia Awareness Month. In addition, as part of the refresh of hate incident

reporting via schools and third-party reporting, a comprehensive training offer is being developed that includes protected characteristic focused training as well as generic provision.

During the World Cup 2022, Stop Hate UK and Uber worked in partnership to improve their safety response via the Uber App for taxi drivers based in Leeds. Stop Hate UK's contact details were shared so victims of hate crime on the platform could access specialised emotional and practical support.

Key Deliverable 3 - Improve support for the victims of hate crime by ensuring effective provision is available at the time of reporting ~ Promoting the Community Multi Agency Risk Assessment Conference (Community MARAC) so that agencies supporting hate crime victims are encouraged to make appropriate referrals to access the right support and working with the CJS and Victim Support to ensure victims of hate crime are adequately supported through their involvement with the criminal justice process.

All victims of hate crime are allocated a Hate Crime Co-ordinator (HCC) to make initial contact with them. The HCC offers support from wider partners and agencies depending on the circumstances and can include assistance from victim support, housing colleagues, mental health services or the anti-social behaviour team. Each victim is allocated an investigating officer who will make the appropriate referrals to the services mentioned and will also maintain contact with the victim throughout the investigation. If the victim is a repeat victim, then Neighbourhood Policing Teams are tasked with a visit to offer reassurance to the victim. The HCC will make contact at the end of the investigation to make sure the victim is satisfied with the service they have been provided.

Efforts to promote the Community MARAC are ongoing to ensure that partners are aware that referrals can be made to the MARAC for high-risk cases. When this is done correctly, it can prove to be a very effective mechanism and can lead to good outcomes for the victim.

Shared Priority 4 - Illicit Drugs and Substance Use

A refreshed Leeds Drug and Alcohol Partnership met in November 2022 and set new terms of reference. The partnership will be looking at the additional investment in drug and alcohol treatment through the Supplementary Substance Misuse funding that Leeds is receiving from the Office of Health Improvement and Disparities (OHID) and discuss the findings of the drug and alcohol needs assessment.

Key Deliverable 1 - Maintain the high performing drug and alcohol treatment service in the city, taking a blended approach to service delivery i.e., a combination of remote and face-to-face working, tailored to individual need

A national 10-year Drug Strategy has been developed by the Government 'From Harm to Hope' and as part of this additional funding is available over at least the next three years for Drug and Alcohol treatment. This will enable additional services to be delivered.

In July 2022, Forward Leeds (the city's commissioned drug and alcohol service) was inspected by the Care Quality Commission (CQC), the independent regulator of health and social care in England. The CQC say Forward Leeds is "Outstanding" overall and is "Outstanding" in the categories of being Effective, Caring and Well-Led. Fewer than two per cent of services inspected receive the top overall rating of Outstanding. Drug and alcohol use poses a

significant challenge across the city and consequently impacts on community safety, at an individual, family and community level. Forward Leeds plays a vital role in addressing those challenges, helping individuals achieve and sustain recovery from drug and alcohol use.

Forward Leeds help people choose not to misuse alcohol and drugs and reduce risk-taking behaviour through dedicated prevention, intervention and support. They help people achieve and sustain recovery from alcohol and drug misuse through a range of treatments, offering a range of support and advice to people no matter how simple or complex their needs are, the services include:

- One-to-one support
- Structured group therapy, on a range of topics
- Support for family members – involving them in recovery when appropriate
- Health and wellbeing checks, health screenings, blood testing and vaccinations from our medical team
- Support on reducing the harm of drugs and overdose prevention
- Substitute medication for certain drugs
- Detox within the community/at home or at a rehab centre
- Peer mentors for additional support
- Specialised support for those with complex needs such as housing, enduring mental health issues or pregnancy

Key Deliverable 2 - Continue to explore innovative, evidence-based approaches and incorporate them into the service, as appropriate ~ including developing partnership working to expand promotion of current, and future, drug and alcohol campaigns and conduct the preparatory work for the new drug and alcohol treatment contract.

Problem Street Drinking Project

A combination of quantitative data from the Community Safety Performance and Intelligence Team (calls for service) and qualitative data from both the Safer Stronger Communities Team and Public Health colleagues identified five key locations of concern regarding hotspots for problem street drinking; City Centre; Harehills; Armley, Holbeck and Beeston.

To address this, a task and finish working group was set up involving representatives from the Safer, Stronger Communities Team and Public Health around scoping proposals for a pilot project to address problem street drinking. The working group agreed that two pilot areas should be prioritised to maximise resource: City Centre and Harehills.

The High Impact, High Dependency Problem Street Drinking Pilot is continuing to progress and yield learning. The Project Reference Group meets every 4-6 weeks to monitor developments, outcomes and problem solve.

TOPS1 (Harehills): The work in Harehills which started in October 2021 with the Touchstone Outreach and Prevention Service (TOPS) is continuing in partnership with Forward Leeds with individuals experiencing alcohol addiction. More than 100 individuals have attended the sessions and there have been some positive results with many taking a break from drinking alcohol or completely ceasing their alcohol consumption.

TOPS2 (City Centre): After a slow start, as expected, the sessions in the city centre are getting some regular attendees. Along with Forward Leeds, the Leeds Street Support Team and Simon on the Streets are providing support and referrals. Vital links are being made between services via the Project Reference Group.

Training: Three training sessions have now been booked in to be delivered by Alcohol Change UK. The first session in November 2022 focused on Safeguarding Vulnerable Dependant Drinkers and has been targeted at frontline staff including representatives from the council's Anti-Social Behaviour Team, Leeds Street Support Team, Forward Leeds and St George's Crypt. Subsequent sessions will focus on upskilling delegates on the complex issue of high impact, high dependency drinkers. Attendance was good and included delegates from Touchstone, Forward Leeds, LCC Localities Team, Leeds Street Support Team, LCC Leeds ASB Team, St George's Crypt.

Forum Central will be involved in assessing options for a partner to undertake an evaluation of the pilot.

Shared Priority 5 - Offending Behaviours

A refreshed Leeds Reducing Re-Offending Board (RROB) launched in November 2022, bringing agencies together to work in partnership to reduce reoffending and deliver towards creating cohesive and safe communities where people feel safe and are protected from harm. The board will oversee the implementation of the Leeds Reducing Reoffending Strategy, ensuring appropriate links into national and local strategies.

Key Deliverable 1 - Working collaboratively with the criminal justice services and healthcare/ wellbeing services to support the rehabilitation and resettlement of adult offenders ~ Continue to support and enhance liaison and diversion and those serving under 12 months custodial sentences, and delivering community-based rehabilitation programmes.

Liaison and Diversion in Leeds

We have established good links with The Leeds Liaison and Diversion (L&D) service which is co-located at Elland Road Police Station and aims to provide early intervention for vulnerable people as they come to the attention of the criminal justice system. The L&D services provide a prompt response to concerns raised by the police, probation service, youth offending teams or court staff, and provide critical information to decision-makers in the justice system, in real time, when it comes to charging and sentencing these vulnerable people. L&D also acts as a point of referral and assertive follow up for these services users, to ensure they can access, and are supported to attend, treatment and rehabilitation appointments.

In this way, L&D services are expected to help reduce reoffending, reduce unnecessary use of police and court time, ensure that health matters are dealt with by healthcare professionals, and reduce health inequalities for some of the most vulnerable in society.

The key aims are:

- Improved access to healthcare and support services for vulnerable individuals and a reduction in health inequalities.

- Liaison with healthcare and support services to deliver a coordinated response, ensuring that the needs of individuals are met.
- Diversion of individuals, where appropriate, out of the youth and criminal justice systems into health, social care, education and training, or other supportive services.
- Identifying those individuals with participation difficulties and where appropriate recommending measures to facilitate their effective participation.
- To deliver efficiencies within the youth and criminal justice systems.
- To reduce re-offending and/or escalation of offending behaviours.

Resettlement of Offenders serving short term sentences

Leeds Probation Delivery Unit now has Community Integration Teams (CIT). These newly established teams aim to provide a responsive, prompt and flexible service for those serving short prison sentences of 10 months (under 12 months Offender Rehabilitation Act (ORA) / under 20 months Offender Management in Custody (OMIC)), to fast track into new services and improve engagement with statutory and non-statutory services. In parallel with this, the National Integrated Offender Management (IOM) Refresh was implemented, and it was evidenced that this cohort by its nature, included a high volume of short-sentenced cases. The Probation Service have therefore combined these two cohorts to form CIT (sort sentences and IOM people on Probation). The Unified Model included the dismantling of the ETtG (Enhanced Through the Gate) service and the provision of Commissioned Rehabilitative Services (CRS) to replace Resettlement provision in all prisons in England. Our outcomes are:

- Enhanced Pre-release support - Probation Regional Custody Teams and Community Probation Practitioners (CPP), Prison and Community Partnerships and CRS will aim to adopt an integrated approach to pre-release planning for this cohort. Based on the initial screening CPPs will be enabled to complete a full OASys risk and needs assessment of the individual. As resourcing of the CITs evolve CPPs will attend and engage with the person in prison working with partners to track progress and ensure needs are being met.
- Enhanced Post release support - As resourcing of CIT Teams evolve, people on Probation will receive an intensive supervision offer in the first 2 weeks post release. This will be buffered by wrap around partnership support, where required and include increase contact with the CPP. IOM flagged cases are currently being offered this enhanced post release support in most areas and in collaboration with IOM partners.

Key Deliverable 2 - Work with the Leeds Youth Justice Partnership to implement a local Youth Justice Plan to deliver services to improve outcomes for young people, families and communities – this key deliverable is being withdrawn as it overlaps with Shared Priority 1, Key Deliverable 1.

Key Deliverable 3 - Develop a Female Offender Plan for Leeds, in line with the Home Office strategy to ensure female offenders and at-risk women are being supported in the community, providing gender-informed approach to individual needs, through partnership arrangements.

Partnership Arrangements to Support Female Offending in Leeds

Work to address female offending has been significantly enhanced in Leeds over the last 12 months. A dedicated Police Female Offender Liaison Officer (FOLO) manages a female cohort alongside Probation and the Together Women Project. In West Yorkshire, Leeds is the only district that has a FOLO, but a request to replicate this across the other West Yorkshire districts has been put forward.

Probation in Leeds has a female specific team that is co-located within the Together Women Project, but also works closely with BASIS, Joanna Project and Footsteps which are all female specific services. Additionally, Probation has strong links with the HMP New Hall team and can access visits/calls without going through visits etc

Dedicated Female Pathway

Integrated Offender Management Team for WYP Leeds District is leading on a Female Offender Strategy and has rolled out a “Dedicated Female Pathway” which is an alternative to prosecution for females who have committed a minor offence for the first time. It is a rehabilitative alternative and diversionary tool to remedy the root cause rather than to seek prosecution which might be counterproductive. A data set around female offending is also produced.

Dedicated Female Case Conference

A monthly partnership dedicated female case conference is held to conduct pre-prison release planning, new selections, reviews and de-selections for those women considered to be ‘revolving door offenders’.

Leeds District Reducing Reoffending Board Female Subgroup

The Leeds District Reducing Reoffending Board Female Subgroup acts as a strategic forum to discuss female criminal justice work and seeks the best possible outcomes for women (using a gender specific, trauma informed approach). Partners include Police, HMP New Hall, Together Women Project, Leeds Housing Options, Joanna Project, Forward Leeds, Liaison & Diversion and Change, Grow, Live (CGL) with a view to work as collaboratively as possible.

Shared Priority 6 - Organised Crime and Street Gangs

Over the last 18 months Safer Stronger Communities has worked in partnership to refresh the partner response activity in relation to organised crime. The aim of partnership activity has been to support West Yorkshire Police Pursue activity to reduce the threat and impact of Serious Organised Crime in the city. The aim is to make Leeds a hostile environment to those who seek to exploit our communities to benefit from SOC, and will focus efforts on identifying and protecting those who are vulnerable to SOC.

Key Deliverable 1 - Reinvigorate and refocus partnership capacity to tackle organised crime groups in the city, in line with Operation Precision and the 4Ps Plan (Prepare: Improve victim protection and support Pursue: Disrupt and prosecute perpetrators Prevent: Harm to people Protect: Vulnerable people and increase resilience) - Bev has sent/Jane to check, then insert

There are several examples of partners working closely with West Yorkshire Police to reduce the prevalence and impact of organised crime. A good example of this tactical activity is the successful Operation Backway, which was a twelve-month investigation into USGs involved in the supply of controlled drugs and knife crime. Partners worked together to gather intelligence, target offending behaviour and instigate safeguarding support for young people exploited through organised crime organisations. The partnership work and Police investigation recovered a total of; 45 knives, controlled drugs to a value of approximately £25k, and approximately £15k cash seized. There were strong links to street robberies and violent assaults including a firearm discharge. Several the weapons were recovered from flower beds, bushes and wheelie bins within the above location. Following WYPs intervention partner worked together to support residents and rebuild relationships within the community through a range of community environmental work which included environmental clean-up activity, cutting back bushes and engaging with residents through door-to-door conversations to rebuild community confidence. The feedback from this combined approach has been positive and partners continue to work together through tactical activity within the key neighbourhoods.

In the Summer of 2022, the Government introduced statutory Guidance for the new statutory duty introduced as part of the suite of new legislation contained in the Police, Crime and Sentencing Act. Partners have recognised the overlap in relation to serious violence and serious and organised crime and as a result the strategic partnership has been refreshed to broaden the scope of strategic activity. As part of this refresh, Safer Leeds partners have introduced new tactical disruption arrangements to enable partners to work closer together with WYP in relation to the impact of SOC in communities. The aim of this work is to extend the learning and success of Operation Backway to future operational partnership activity in communities.

Key Deliverable 2 - Work in partnership to develop the early identification and intervention agenda to reduce youth violence through a collaborative approach; delivering universal and targeted services, based on intelligence led work in localities of concern.

As part of the Police, Crime and Sentencing Act 2022, a serious violence duty was introduced for a range of statutory partners. In addition, there is an expectation that Community Safety Partnerships will work towards developing a partnership response to serious violence. The Government has introduced draft statutory guidance on how this should be done and include the requirement to complete a serious violence needs assessment and a serious violence strategy. The legislation became active in January 2023 and strategies are to be completed by January 2024.

The Safer Leeds Partnership has worked with the West Yorkshire Violence Reduction Unit to commission the Violence and Vulnerability Unit (VVU) to complete an Extended Learning Review focussed on the violence and criminal exploitation challenges facing young people and their families across Leeds. The recommendation indicated that whilst there was strong

practitioner activity in relation to support children and young people, the new Serious Violence duty gave a stronger platform for integrating the partner response for young people at risk of serious violence. Phase one of this work was to introduce a new Serious Violence and Organised Crime Silver board to enhance collaborative leadership around this challenge and build collective understanding across a range of partners. This Board has been meeting since Autumn 2022 and it will be responsible for developing the serious violence needs assessment and the new Serious Violence strategy.

A multi-agency task group has been working with the VVU to identify how partners are working at community level to support young people at risk of serious violence. The work of the task group has strengthened partnership relationships and improved existing activity to support young people through greater information sharing and multi-agency casework for those most at risk. It has also developed a new framework for improving multi-agency discussion in relation to young people at serious risk in relation to youth violence. Further work will take place over the next 6 months to work with the Board to review the proposals and work towards implementation.

Safer Stronger Communities also continues to grant fund community youth work organisations in communities where the West Yorkshire Violence Reduction Unit Needs Assessment indicates higher level of youth violence.

Several community-based youth projects were delivered over the last 12 months and included outreach work, street workshops, youth sessions as well as a range of 1:1 and group work support for young people at risk of involvement in serious youth violence. It also includes additional, youth work support for the city centre.

Key Deliverable 3 - In line with addressing Modern Slavery and Human Trafficking plans, continue to align activity around the 4Ps plan (Prepare-Pursue-Prevent-Protect) by

- i) Raising public awareness and workforce development.***
- ii) Increase intelligence sharing to identify more victims and prosecute more perpetrators.***
- iii) Provide a quality, partnership response to victims***

The refreshed Modern Slavery Board delivery plan (April 2022-23) continues to be aligned to 'the 4Ps': prepare, pursue, prevent and protect. A key focus of work delivered to date under this plan has been raising awareness amongst the public, targeted communities and specific sectors about what modern slavery is, the signs and indicators that it is happening, how to report it and how to prevent it. This has been done through the development of the Leeds Pledge to Tackle Modern Slavery, signed by ten key public sector organisations in the city, and launched at an event on Anti-Slavery Day which was widely attended by delegates from the private, public and third sector. Additionally, and recognising the most common nationalities of modern slavery victims, videos aimed at potential victims and communities have been developed and translated in English, Vietnamese and Albanian. These videos, produced in partnership with Hope for Justice, aim to reduce fear of authorities which is a common barrier that prevents victims from seeking help.

Shared Priority 7 - Exploitation and Radicalisation

The Prevent Team continue to support council services and statutory partners, education establishments and community organisations to identify those most at risk of radicalisation. Key areas of work internally have included providing Prevent awareness training to Adult Social Care specifically to specialist services including Mental Health and Learning Disabilities services and to apprentices across the Council. Training has also been delivered to the newly elected members.

Key Deliverables 1 - Work in partnership to identify children at risk of child sexual exploitation and/or child criminal exploitation and mitigate risks through early identification and intervention plans.

West Yorkshire Police and Leeds City Council worked together with the Leeds BID and Leeds Hotels and Venues Association to deliver an in-person safeguarding conference to Leeds hoteliers to raise awareness of child criminal and sexual exploitation and how this presents in the hotel industry. Hoteliers were given information and resources to help staff in a range of roles recognise the signs and indicators of exploitation taking place in their hotels, how to respond if they suspect it, and how to prevent it through policies and procedures.

Key Deliverable 2 - Using safeguarding principles, provide tailored multi-agency to: i) support those identified most at risk of radicalisation; ii) look to rehabilitate individuals known to have ideologies that potentially put themselves and the wider community at risk of serious harm.

Face to face Prevent awareness training has re-commenced to educational establishments and take up has returned to pre-pandemic levels. The team continue to use virtual delivery to connect with a wide range of stakeholders. New training workshops on radicalisation, aimed at young people, have been created. 'What is radicalisation?' for secondary students and 'Our values, resilience and radicalisation' for primary school aged children have been well received by schools, colleges and third sector organisations.

Channel is a voluntary programme designed to safeguard vulnerable individuals from being drawn into extremist or terrorist behaviour. Channel works in a similar way to existing multiagency partnerships for vulnerable individuals. The Channel Panel is chaired by the local authority and works with multi-agency partners to collectively assess the risk to an individual and decide whether an intervention is necessary. If a Channel intervention is required, the panel works with local partners to develop an appropriate support package. Partnership involvement ensures that those at risk have access to a wide range of support. The panel meets every month in Leeds with a range of cases presented for consideration by the panel. Several support measures are provided to those individuals deemed vulnerable to radicalisation, that include access to mainstream health provision, education, employment or housing services through to specialist mentoring or faith guidance and wider diversionary activities such as sporting activities. Support continues to be provided until such time where the panel assesses there are no further risks related to radicalisation.

Key Deliverable 3 - Strengthen existing local partnerships, specifically working online and offline to empower young people, families and communities, to build capacity through community engagement and civil society organisations.

A range of projects are currently being delivered to schools and communities that seek to build resilience in our neighbourhoods.

A key community project, developed from a desire within the community to counter extremist ideologies, is being delivered through a partnership with a mixture of residents, third sector partners, and local authority staff that have come together to address issues concerning extremism in their neighbourhood and the growing influence of extremist narratives. The includes partners taking part in a two-day conference to raise awareness of vulnerability to radicalisation through the stories of former extremists.

Another project 'Safe Online' is aimed at foster carers and staff at children's homes. This will explore false news and online propaganda and uses real life examples that are in common use by young people to explore how narratives are spread through imaging, messaging and manipulation.

A key focus for the Prevent Team has been to develop new opportunities for engagement with communities, and meetings have been held with a range of community and third sector organisations that have led to several training sessions being delivered. Support has also been offered in respect of the 'Places of Worship Protective Security Funding'. Partnership working also continues with WYP engagement officers, particularly around themes related to faith and migrant communities.

Ongoing advice and support are provided to community and statutory partners that assist them in making key decisions that prevent the spread of extremist ideologies. For example, the team has developed several guidance notes, training and advice that support organisations with their lettings to mitigate the risk of undesirable bookings.

Shared priority 8 - People with multiple needs (Street Users and Sex Workers)

Reducing rough sleeping remains a priority for the city. There is a recognition there remains significant challenges on this agenda but there is a real sense of purpose and commitment to work collectively so:

- People 'move-into' appropriate and suitable accommodation
- People 'move-on' by accessing the right support at the right time, to aid their personal recovery and
- As a result, fewer people return/ end up on the street and people feel socially connected to their neighbourhood

Key Deliverable 1 - Relaunch, refresh and refocus the city-wide Homeless Prevention Forum to ensure local plans continue to develop a blended accommodation offer ~ Work with housing providers to create movement in the supported housing pathways and examine requirements of emergency accommodation.

During this period the Leeds Street Support partnership has delivered on increasing the blended accommodation offer for people in need; examples of this include:

- Kingston - St George's Crypt: opened in January 2021 with 24 emergency accommodation self-contained rooms for males (Rough Sleepers Initiative funded to September 23).

- Somewhere Safe to Stay - St Anne's Community Services: opened in December 2021 with 12 emergency accommodation spaces for females. This includes 2 emergency rooms with shared facilities, four 2-bedroom flats with shared facilities and three self-contained rooms. (Rough Sleepers Initiative funded to March 2025).
- Building Your Future ~ Kirkstall Road: opened in October 2022. This innovative collaboration between Clarion Housing, the Crypt and Leeds City Council for single homeless people, provides 9 self-contained units, appropriate support for people, opportunity for employment on the site and with the potential to secure an affordable home when built, as part of the mixed development.
- Through the Next Steps and Rough Sleepers Accommodation Programme Rounds, 20 properties (single person homes) have been purchased, refurbished, and let. There are an additional 15 at various stages, it is anticipated that 10 will be completed by December 2022. These properties will provide a home for individuals and legacy in the city.

We have worked with housing providers to create movement in the supported housing pathways, and this has seen all services flexing to support people, so enabling people to move into their own tenancies when ready and when available, with support if required from an assigned Navigator. The work of the 'Navigators' in supporting people to sustain their tenancies is having an impact with attrition rates very low. There remain challenges particularly on the accommodation side for people with complex needs and for people with behaviours that increase risk to themselves and to others.

In addition to the existing provision and commissioned services funded by Leeds City Council, we were successful in securing £4m from the government as part of the Rough Sleeping Initiative allocation. This a tapered funding cover 2022-2025, which includes a mix of staffing and accommodation.

We are currently aiding our trusted voluntary and community sector partners in obtaining 'Registered Providers' status, so they can apply and hopefully access funding from Homes England for purchase and repair and/or new build schemes for the homeless when funding opportunities arise.

The city-wide Homeless Prevention Forum was relaunched in 2022 and a co-produced Housing and Rough Sleeping Strategy is being progressed, for formal approval in 2023.

Key Deliverable 2 - Further develop enhanced provision for service users with mental health issues ~Work with health commissioners to further develop collaboration, joint commissioning, and delivery models.

Fundamental rough sleeping is a health and wellbeing issue and through collaboration, joint commissioning, and delivery models, the city takes a proactive approach. Building rapport and trust, is key for facilitating engagement and provision of acute and preventative healthcare of individual.

Examples of enhanced provision includes:

- A wider co-ordinated street support offer through the extension of Bevan Healthcare provision and the Forward Leeds drug and alcohol team, which is jointly commissioned.

This ensures that physical and mental health, as well as wellbeing with support, are central to an individual according to their needs.

- The Hospital In-reach Team are integrated into Leeds Street Support and through identifying patients admitted to hospital wards or attending A&E, the hospital-based team, provides proactive and personalised care and discharge planning to for homeless patients. The team aims to improve the experience of health and social care services for people experiencing homelessness, as well as supporting their GP registration and healthcare provision upon discharge from hospital.
- The Intermediate Care Service, work closely with the hospital in-reach team, the providing suitable accommodation and appropriate primary healthcare support for homeless patients no longer requiring acute hospital healthcare and enables them to be safely discharged. The step-down facility allows for more effective recovery and rehabilitation, improving quality of life and reducing risk of further illness and admission.
- The role of the Safeguarding and Risk Manager (SARM) has been key to embedding good practice around risk management to safeguard adults with care and support needs at an operational level. This resource helps inform practitioners (and their managers), so they are better informed on different agencies roles and responsibilities and have tools to aid them in the risk management of people they work with. In April 2022, a dedicated social worker has been assigned to case manage a few high-risk cases undertaking Community Care and Mental Capacity (Care Act) assessments, undertake safeguarding investigations in accordance with legislative requirements and safeguarding procedures as well as investigate complaints of alleged neglect and/or abuse of adults,
- Where there is unmanaged risk with no current solution this any service can escalating to either the Multi-Agency Solution Panel or the Exceptional Risk Forum.

Key Deliverable 3 - Look to develop a city centre commissioned Health and Wellbeing Centre for the homeless and people in need on the streets ~ Strengthen the work with grass roots organisations, moving from on street kitchens to indoor provision, including befriending and mentoring in neighbourhoods.

Across the system, partners and commissioners have been working more closely together and there are examples of pooled funding and aligning budgets. A positive example is the alignment of the contracts from the Integrated Care Board for Bevan Healthcare and Leeds City Council for St Anne's Resource Centre to enable the investment into a new Health and Wellbeing Centre for people for the homeless in the city centre.

There are architectural plans now drawn up to redevelop the building and offer an extensive partnership service, including designing shaping service provision with people with lived experience, from that initial relationship building and emergency aid (including food, clothing/footwear, shelter, healthcare), through individual advice, needs assessment and advocacy to tailored progression support which spans: crisis recovery; physical/mental health/wellbeing; life skills; literacy; numeracy employment support; welfare/benefits; tenancy and money management. This has been an ambition of Leeds Street Support since its inception, and although it has been delayed due to covid and focus on 'everybody in' and sustaining the work, we anticipate this to be taken forward in the year ahead.

The partnership has worked with grass roots charities through the Leeds Homeless Charter, to encourage them to move away from static and/ or mobile on-street kitchens to an in-door

kitchen provision. The narrative of treating people with dignity to a place they where they can be warm, get a shower, change of clothing if needed and have food, and seek the right support is now better understood. Currently 5 groups are providing an in-door evening meal to people in need as part of a more person-centred approach.

Key Deliverable 4 - Take forward the on-street sex working governance arrangements through the strategic Sex Working Board.

Operationally there has been a steady but positive trajectory for some years now with regards to how we respond to the complex issue of on-street sex work, and the partnership is committed to continuing to support women to be safer and healthier, and thereby reducing the prevalence of on-street sex working as well as addressing associated community concerns such as kerb crawling, litter, and anti-social behaviour incidents. There remain challenges, and despite a very small increase in new/ returning women on the street, the numbers have not increased to pre-covid levels.

The dedicated on-street sex work policing team continue to operate in the area where sex work related issues are presenting. The dedicated police team work to ensure that soliciting does not take place, and that where soliciting is seen or suspected, those engaging in this act are responded to in the most appropriate way. We are committed to ensuring that residents are not approached by people seeking to purchase sex. Issues of this nature are serious and dealt with accordingly and as such the police invest considerable time and effort to provide a visible deterrent to people looking to procure the services of sex workers, supported by the significant investment in local authority maintained and monitored CCTV. We will always respond to the information we get and continue to encourage residents and businesses to make reports to either the dedicated line, 101 or in an emergency/where a crime is in progress, 999.

The police and anti-social behaviour team take criminal and civil enquiries through to the courts, to secure injunctions to remove people who may fall into such a category. One such case was recently published widely by the press and across various social media platforms.

We continue to work with a broad range of partners to enhance the safety and support of those who are involved in sex working and to access emergency and temporary accommodation, deliver physical and mental health provision, plus relevant drug and other substance treatment. Learning from the Leeds Street Support work this year has been applied, and there has been an increase in the support offer and provision for the women. This includes improved access to female only emergency accommodation. There is currently a pilot scheme led by Forward Leeds for women who wish to stop using Class A drugs, 8 months in and none have returned to using Class A drugs, many have chosen to not continue to sex work. This pilot will be fully evaluated, and lessons learnt will be applied.

We will continue to keep all matters under review in line with our aim to be intelligence led and to evolve our approach to ensure we are continuing to support vulnerable women in the local community in which on-street sex work takes place.

Shared Priority 9 - Violence and Sexual Crime

Year 1 Key Deliverable - Produce and implement a local Reducing Serious Violence Plan, including a focus on Youth Violence and deliver a programme of activity aligned to Violence Reduction Unit desired outcome.

Since the introduction of this key deliverable the Government has introduced the Serious Violence Duty as part of the Police, Crime, Sentencing and Courts Act 2022. As a result of this new duty, the development work in this area has been re-shaped to enable partners to come together to meet the new statutory duty requirement. There is considerable overlap between the various priority themes and the Safer Leeds Executive has refreshed it's Silver groups to reflect this, including the new Serious Violence and Organised Crime Silver Board, as previously outlined.

The Safer Leeds Partnership has worked with the West Yorkshire Violence Reduction Unit to develop a West Yorkshire Serious Violence Response Strategy. This shapes both the programme priorities for the Home Office funding allocated to the West Yorkshire Violence Reduction Unit and aligns to the additional surge funding allocated to West Yorkshire Police to develop an enhanced local response to serious violence in the Leeds and across West Yorkshire.

Safer Leeds partners are working closely with the West Yorkshire Violence Reduction Unit to collaborate on the development of a serious violence needs assessment for Leeds which will lead to developing agreed partnership priorities for Leeds in preparation for the new Serious Violence Duty.

Year 2 Key Deliverable - Develop a local strategy to address Violence against Women and Girls, in line with the forthcoming national strategy and local needs ~ establish a partnership development group to take forward and develop a co-ordinated city-wide approach.

A small development group was established to take this work forward and agreed that there was value in aligning work in Leeds to the developing West Yorkshire Combined Mayoral Authority strategy. In anticipation of this strategy, and whilst contributing to it via the various means of consultation, immediate focus was on the VAWG funding opportunities announced by the Government. These included the Safety of Women at Night Fund and the Safer Streets Fund, through which several projects were delivered (and continue to be delivered) to improve the safety of women and girls in public spaces and through education, and to develop an evidence base around what works. Projects included Women Friendly Parks and the Women's Night Safe Space pilot which has now been awarded additional funding to extend over an 18- month period.

In October 2022, the Leeds Violence Against Women and Girls Silver Board was formed in preparation for the launch of the regional VAWG strategy. This Board will lead a co-ordinated and city-wide strategic approach to the priorities outlined in both the national and regional strategies, as well as responding to evidence on local need. Initial tasks for the Board will include working in partnership with the Deputy Mayor/ Police and Crime commissioner, to complete a local partner mapping exercise and needs analysis, as well building on the Women Friendly Parks project to engage with women and girls around the development of the public realm.

Additional Partnership Activity

West Yorkshire Combined Authority

The Safer Leeds Executive has worked closely with colleagues in the West Yorkshire Combined Authority to ensure that the Safer Stronger Communities City Plan 2021-24 aligns with the West Yorkshire Police and Crime Plan 2021-24 to maximise opportunities for effective partnership working to achieve shared priorities and share good practice across the region. In addition to the specific pieces of work that has been mentioned previously within this report, we are regularly participating in the West Yorkshire Community Safety Forum chaired by the Deputy Mayor where we are helping shape and influence the direction of travel of the region-based schemes such as the UK Shared Prosperity Fund, the Safer Streets Fund.

Leeds City Centre

A range of community safety demands present during the day, evening and night-time economy in the city centre. The Safer Leeds City Centre Partnership Board has added value to existing activity and has taken forward the following:

- In November 2021, #AskForAngelaLeeds was redesigned, reinvigorated, and relaunched in conjunction with Women friendly Leeds. All premises who want to join are required to register formally and undertake awareness training with their staff, before promoting and displaying the public facing materials. A 10-week public facing social media and audio advertising on a variety of digital platforms was undertaken with over 400,000 reaches. A click map has been developed to show which venues are participating in the scheme. One year on, current hits on the map are at 7701, equivalent to an average of 21 hits per day, with 601 premises signed up. These are primarily licensed premises, but also include all Leeds City Council sports and leisure centres and several high-profile hotels in the city.
- During 2021 and 2022, the #NightSafeLeeds on-street and in-premises work was re-established with a focus on several key community safety operations around 'people' and 'place'...these included targeted work on anti-social behaviour, mobile phone theft, taxi licensing enforcement, underage drinking, spiking, missing children, hate crime, drug supply, sexual harassment and violence. Several schemes were tested including a 'Sober Space' and a 'Safe Space for Young People' at risk. Following funding secured through the Safety of Women at Night Fund, a pilot mobile #WomensSafeSpace was run in partnership with Women Friendly Leeds and Bevan Healthcare and #NightSafeOwls (night marshals) were deployed. Further funding from Safer Streets will see the latter two schemes return and extended for 18 months.
- Of note, on the 14th of October 2022, the Magistrates Court granted a Partial Closure Order following serious criminal and anti-social behaviour against people and property. This prohibits anyone under 17 entering Hirst Yard between the hours of 8pm to 7am and we are looking for this to be extended during 2023.
- West Yorkshire Police continue to deploy Officers through #OperationCapital as part of the night-time economy response and in late September 2022, #OperationSpotlight was introduced. This is a combination of uniformed and plain clothes officers, concentrated on small micro hotspots (crowded areas/ spaces). The tactic involves additional officers speaking, engaging with those in the space in a friendly, community policing style, whilst

other officers observe the wider behaviours. It is about prevention not over policing. It is about creating a hostile environment for those who offend by removing those carrying weapons on the streets, who prey upon the vulnerable and who commit sexualised violence.

These examples compliment and add value to the work of the wider partnership in the city centre as we want people to be safe and feel safe, on the streets and in premises, get home safely and return.

Counter Terrorism

Protect & Prepare

In recognition of the forthcoming Protect & Prepare Statutory Duty, The Community Safety Partnership is continuing its work with the Counter Terrorism Unit as part of the North East Pilot. We have moved forwards with a structured approach as part of the zoning exercise and risk assessing Publicly Accessible Locations (PALS) to mitigate the threat of potential terrorist attacks. We have identified nine separate zones across Leeds, and we are now in the process of detailing each of those zones to identify the key locations that will lead to working alongside our Counter Terrorist Security Advisors to enhance the protect and prepared status.

To mitigate any terrorism risks within the city, governance structures are in place to develop a coordinated response to manage any issues that may arise. CONTEST Gold meetings continue to be held quarterly overseeing the delivery of effective local partnership activity in Leeds to support the delivery of the Prevent, Protect and Prepare elements of the Government's National Counter-Terrorism Strategy (Contest). An update of the Counter Terrorism Local Profile is provided as part of these meetings.

Prevent

PREVENT Silver is held quarterly to oversee the operational activity of Prevent, ensuring that the delivery of priorities and actions within the Leeds Prevent action plan are met. Key functions of Silver are to meet the priorities identified by CONTEST Gold, support partners to meet their obligations under the Prevent Duty and to contribute to and receive intelligence updates provided by partners.

As well as our governance arrangements and supported partnership activity, Leeds Prevent works closely with the Home Office including the Homeland Security Analysis and Insights (HSAI) team which provides regular intelligence reports on current areas of risk, and any support that is required, for example, during late summer/early autumn 2022 Leeds Prevent supported the HSAI on an intelligence and analysis report on a major extremist group that has a senior leadership footprint in Leeds so that the threats nationally (and locally Leeds) could be better understood and measures introduced to mitigate them .

Networking with other local authorities takes place regularly and is vital for updates on local issues, best practice and support which takes place through a northern Prevent Coordinator Network.

Leedswatch

Leedswatch is the city's CCTV control room, which is responsible for various functions, including the public space, City Centre Vehicle Access Scheme, Out of Hours repairs, alarm response, security patrols and Out of Hours Noise. A key development for the service this year is a work programme to upgrade public space CCTV across the city from analogue to digital; the upgrade is expected to conclude in spring this year.

Leedswatch works in partnership with West Yorkshire Police and our control room operators regularly assist emergency services during live incidents. Recent examples include:

- we supported the emergency services during the recent Leonardo building fire incident in Leeds city centre. The team provided an overview of the area for the evacuation, directed and supported communications with emergency services and subsequently worked with the Police to provide footage of the suspects.
- over bonfire weekend, the CCTV Control Room assisted the Police by relaying information in real time to Police Gold Command to assist in keeping the city safe. CCTV Operators assisted and directed Police to help deal with incidents and issues across the city, including providing real time CCTV images to the Police Control Room, which assisted the Police to make live time decisions about dispatching Police resources.
- Police officers worked alongside CCTV Operators in the control room as part of a recent joint Police Operation which resulted in 5 arrests and the recovery of 2 firearms.
- we routinely work alongside LASBT to help pro-actively tackle noise and seize equipment which is causing a nuisance; this has resulted in a reduction of 34% less calls for service compared to last year
- whilst observing a group of rowdy males in the city centre, a CCTV operator believed he saw one of the males take a machete from his trousers and place into a backpack. The team did a CCTV playback to review the footage to confirm this and alerted the Police Control Room via the Airwaves radio system. Multiple units (including firearms) attended; 2 arrests were secured, and 1 machete was removed.
- CCTV operators observed 3 males near the Corn Exchange and saw 1 with a machete, the Police Control Room was notified, and firearm Officers dispatched. CCTV operators followed the youths and relayed information to the Police who made 3 arrests and recovered 1 firearm.
- our mobile units are deployed to support planned events across the city such as Chapeltown Carnival, Pride, VIP visits and planned protests
- after attending an out of hours fire alarm sprinkler activation at a multi storey block, Leedswatch received positive feedback about its handling of the alarm and subsequent liaison with West Yorkshire Fire & Rescue Service and a range of partners and residents.

Leeds Crime Reduction Network

Safer Leeds is part of this network which brings together organisations working to support both the victims and perpetrators to create safer communities by promoting action, good practice and innovation, discussing shared problems and finding shared solutions. The Network appoints representatives to strategic partnership groups in the city, including the Safer Leeds Executive. Network membership is open to staff, volunteers and service users of

fully constituted organisations whose work has an impact on crime reduction and delivers services in Leeds. Regular Network events are held to look at key themes and an annual conference brings members together to discuss joint work to contribute to our shared priorities.



#TogetherLeeds

#BeSafeFeelSafe

Safer, Stronger Communities